federal register

Wednesday
September 16, 1981

Part III

Office of Management and Budget

Budget Deferrals

OFFICE OF MANAGEMENT AND BUDGET

Budget Deferrals

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report two new deferrals totaling $6.7 million and revisions to three previously reported deferrals.

The deferrals affect programs in International Development Assistance, the Department of Health and Human Services, the Department of Transportation, the Pennsylvania Avenue Development Corporation, and the Motor Carrier Ratemaking Study Commission.

The details of each deferral are contained in the attached reports.

Ronald Reagan

THE WHITE HOUSE,
September 10, 1981.

BILLING CODE 3110-01-M

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral #	Item	Budget Authority
	Funds Appropriated to the President	
	International Development Assistance	
D81-130	Functional development assistance program	4,922
	Department of Health and Human Services	
	Social Security Administration	
D81-112A	Refugee assistance	10,000
	Department of Transportation	
	Federal Railroad Administration	
D81-91A	Rail service assistance	35,341
	Other Independent Agencies:	
	Pennsylvania Avenue Development Corporation	
D81-40A	Land acquisition and development fund	30,896
	Motor Carrier Ratemaking Study Commission	
D81-131	Salaries and expenses	1,800
	Total deferrals	82,959

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SUMMARY OF SPECIAL MESSAGES
FOR FY 1981
(in thousands of dollars)

	Rescissions	Deferrals
Thirteenth special message:		
New items	---	6,722
Effect of thirteenth special message.	---	6,722
Previous special messages	15,361,937	9,477,741
Total amount proposed in special messages	15,361,937 a/	9,484,463 b/

a/ This amount represents budget authority except for $751.8 million involving authority to incur obligations for direct loans.
b/ This amount represents budget authority except for $61,756 thousand involving the deferral of outlays only (D81-198).

Deferral No: D81-130

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Funds Appropriated to the President
Bureau: International Development Assistance
Appropriation title & symbol: Functional development assistance program (Food and Nutrition) 11X1023

New budget authority (P.L. ____): $ ____
Other budgetary resources: 5,529,279
Total budgetary resources: 5,538,279

Amount to be deferred:
Part of year: $ ____
Entire year: 4,922,400

OMB identification code: 11-1021-0-1-151

Grant program: ☐ Yes ☒ No

Legal authority (in addition to sec. 1013):
☒ Antideficiency Act
☐ Other ____

Type of account or fund:
☐ Annual
☐ Multiple-year ____ (expiration date)
☒ No-year

Type of budget authority:
☒ Appropriation
☐ Contract authority
☐ Other ____

Justification:

The Agency for International Development functional development assistance program provides economic resources to developing countries with the aim of bringing the benefits of development to the poor. AID recently identified $29 million of prior-year and current funds for development projects which had not accomplished their objectives, and subsequently deobligated these funds. Of the amounts deobligated, $4.9 million are no-year funds in the functional development assistance program that remain available for reprogramming. These funds cannot be used effectively in FY 1981 and are being deferred for use in FY 1982 and subsequent years. The remaining $0.6 million in budgetary resources in this account remain available for use in FY 1981.

Estimated Effects:

This deferral action would preserve these no-year funds for use in FY 1982 or subsequent years.

Outlay Effect:

This deferral action will not affect outlays.

D81-112A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344.

This report revises Deferral No. D81-112A transmitted to the Congress on June 19, 1981.

This revision reduces the amount deferred for Refugee assistance (Social Security Administration) in the Department of Health and Human Services from $35 million to $10 million and extends the deferral for the entire fiscal year. The $25 million was released after the shortfall in FY 81 funding for cash and medical assistance was resolved. The $10 million remaining is deferred until the Department completes a review to determine whether the FY 1982 cash and medical assistance appropriation is adequate to meet actual State needs for FY 1982.

Deferral No: D81-112A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Health and Human Services	New budget authority (P.L. 97-12) $648,552,000
Bureau Social Security Administration *	Other budgetary resources ----
Appropriation title & symbol	Total budgetary resources 648,552,000
Refugee assistance 751/20473	Amount to be deferred: Part of year $ ---- Entire year $ 10,000,000*
OMB identification code: 75-0473-0-1-609	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ----
Grant program [X] Yes [ ] No	
Type of account or fund: [ ] Annual [X] Multiple-year September 30,1982 (expiration date) [ ] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ----

Justification:*

The Refugee Assistance Program reimburses States for cash and medical assistance, and social services to refugees. The Department has completed a review indicating a cash and medical assistance shortfall for FY 1981. This shortfall was met through the use of unexpended prior year funds and reprogrammed FY 1981 funds. The Department continues to defer $10 million in social service funds until the completion of a review to determine whether the FY 1982 cash and medical assistance appropriation is adequate to meet actual State needs for FY 1982. Deferral of the social service funds pending the outcome of this study will preserve the flexibility of the Administration and Congress if the results of the review indicate the FY 1982 cash and medical assistance appropriation is inadequate to meet State needs. This deferral action is taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects:*

Deferral of funds pending the outcome of this study should not cause a significant interruption in the provision of services to refugees in most States. These funds are used by States to contract for services to be provided in FY 1982.

Outlay Effect:*

This deferral will shift an estimated $6 million in outlays from FY 1981 to FY 1982.

* Revised from previous report.

D81-91A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344.

This report revises Deferral No. D81-91, transmitted to the Congress on March 10, 1981.

This revision to the previous report for Rail service assistance (Federal Railroad Administration) in the Department of Transportation reflects a reduction in the amount deferred from $80,341 thousand to $35,341 thousand, extends the deferral for the remainder of the year (previously $80,000 thousand was deferred for part of the year), and changes the justification for $35 million of the funds currently deferred. This amount is now reserved as part of the Administration's effort to reduce Federal spending.

Deferral No: D81-91A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. 96-400&97-12): $ 120,492,380*
Bureau: Federal Railroad Administration	Other budgetary resources: 14,882,555*
Appropriation title & symbol: Rail service assistance 69X0122	Total budgetary resources: 135,374,935*
	Amount to be deferred: Part of year: $ ____ Entire year: 35,341,000*
OMB identification code: 69-0122-0-1-401	Legal authority (in addition to sec. 1013): [X] Antideficiency Act ($341,000) [ ] Other ____
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Justification:* This appropriation provides financial assistance to states for continuing rail services on low-volume branch lines, providing assistance to minority businesses, monitoring Conrail and Amtrak operations, facilitating rail restructuring projects, and liquidating loan guarantee defaults.

Funds totaling $35 million for continuing services on low-volume branch lines are deferred in FY 1981. This deferral action is part of the Administration's effort to reduce Federal spending by postponing lower priority activities wherever feasible. Obligation of these funds is planned for FY 1982.

Savings associated with staffing reductions, travel restrictions, and reductions in equipment purchases and use of consulting services total $341,000 for FY 1981. These funds are deferred for the remainder of this fiscal year and will be used to help offset administrative costs in FY 1982. This deferral action is taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects:* The low-volume branch line program will be discontinued after the remaining $35 million is obligated in 1982.

Outlay Effects:* This deferral action will shift $3.5 million from low volume branch lines and $341,000 from administrative expenses into FY 1982.

*Revised from previous report.

D81-40A

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344.

This report revises Deferral No. D81-40, transmitted to the Congress on January 15, 1981.

This revision to the previous report is necessary to report a change in the period of time that $30,895,523 will be deferred in the Land acquisition and development fund of the Pennsylvania Avenue Development Corporation. This amount was originally deferred for part of the FY 1981, pending completion of a feasibility study. The study is now scheduled for completion in October 1981; consequently these funds will be deferred until October 1, 1981.

Deferral No: D81-40A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Pennsylvania Avenue Development Corporation	New budget authority (P.L. 9 -514): $15,000,000
Bureau:	Other budgetary resources: 43,895,523
Appropriation title & symbol: Land acquisition and development fund 42X4084	Total budgetary resources: 58,895,523
	Amount to be deferred: Part of year: $; Entire year: 30,895,523*
OMB identification code: 42-4084-0-3-451	Legal authority (in addition to sec. 1013): [X] Antideficiency Act; [ ] Other
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual; [ ] Multiple-year (expiration date); [X] No-year	Type of budget authority: [ ] Appropriation; [ ] Contract authority; [X] Other Borrowing

Justification:* The land acquisition and development project for the eastern sector of the Pennsylvania Avenue Development plan (east of the FBI headquarters building) is being reevaluated. The study is designed to determine if it is feasible to construct residential housing within the Pennsylvania Avenue Development area in downtown Washington, D.C. The change in property values and demand for space that has occurred since the development of the 1974 plan makes this study desirable.

The study initially was scheduled for completion by the spring of 1981; however, the project has slipped and the earliest study completion date is set for October 1981.

This deferral action is taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects: The Corporation presently is refraining from all actions that would unduly restrict options during the preliminary stages of the study. This deferral action will postpone new design and construction activity for the eastern sector of the Pennsylvania Avenue Development Project.

Outlay Effects: This deferral has the effect of shifting $20.0 million in FY 1981 outlays into FY 1982 and $10.8 million in outlays from FY 1982 into 1983.

* Revised from previous report.

Deferral No: D81-131

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Motor Carrier Ratemaking Study Commission	New budget authority (P.L. 97-12) $2,000,000
Bureau	Other budgetary resources
Appropriation title & symbol: Salaries and Expenses 48X2700	Total budgetary resources 2,000,000
	Amount to be deferred: Part of year $
	Entire year 1,800,000
CMB identification code: 48-2700-0-1-401	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program [ ] Yes [X] No	[ ] Other
Type of account or fund: [ ] Annual [ ] Multiple-year (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

Justification: The Motor Carrier Ratemaking Study Commission is authorized to study the collective ratemaking process for all rates of motor common carriers. The Commission is to determine whether motor carriers require antitrust immunity in this process. The study is scheduled to last until January 1, 1983 and was fully funded in P.L. 97-12. The funds being deferred will not be needed until FY 1982 and FY 1983.

This deferral action is taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects: This deferral is in accord with the Commission's plans. It will have no effect on the study.

Outlay Effects: This deferral will have no effect on outlays.

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